IMPORTANT CHANGES TO NHS 'RESPONSIBLE COMMISSIONER' FOR PRISONERS FROM APRIL 2003.

From 1 April 2003, changes will be introduced to the way PCTs are funded for providing secondary care for prisoners. This is separate from but complementary to the planned future shift of funding responsibility for the totality of prison health care to the Department of Health.

These changes will apply only to England – separate discussions are being held to determine the position for Wales.

Current position

At present, primary health care for prisoners is provided and paid for by the Prison Service, with the NHS taking responsibility for providing hospital and community-type services. The NHS aspect of prisoners' care is covered by the guidance on 'Establishing District of Residence' (1993), which states that the Health Authority (now PCT) responsible for funding treatment is that in which the prisoner resided before entering prison (or, if that cannot be determined, the Health Authority/PCT where the offence was committed). New guidance on 'Establishing Responsible Commissioner' will be issued by the Department shortly. We also intend to publish a separate guidance note giving more detail on the changes outlined below.

The changes

Under the new arrangements, the 'responsible commissioner' for a prisoner's secondary care will normally be the PCT in which the prison is located, not the prisoner's home PCT. Resource allocations will be altered to reflect this shift in responsibility in the first instance by means of non-recurrent adjustments for 2003/4.

These changes are separate from the transfer of funding for prison health services from the Prison Service to the Department of Health that was announced by Ministers on 25 September. The NHS has always funded the hospital component of prisoner's health, and changes to 'responsible commissioner' have been in preparation for some time. However, these changes will help pave the way for consistent patterns of funding for prison health, with PCTs eventually assuming control of the entire health care budget for prisons within their boundaries.

The changes will allow for more coherent local planning of services for prisoners. Currently, as much as 90% of a prison's population can come from outside its locality, and the current funding arrangements can hamper effective provision of secondary and community type services. We already fund mental health inreach services via the PCT in which the prison is located, and this has enabled prisons and their local NHS partners to plan and implement mental health care together.

An important exception to the changes will be commissioning of secure mental health services, for which the prisoner's 'home' PCT will remain responsible. Although only a relatively small number of prisoners – around 700 – are transferred every year, the costs involved can be disproportionately high, and the associated financial risks could be difficult to manage in some PCTs with large local prison populations. Although this does slightly complicate the system, we have agreed in consultation with mental health secure commissioners that at present this is the best option.

Funding

Allocations will be formally notified in the Resource Allocations Schedule published in November. We will resource the changes by levying funds across the board as a flat proportion of allocations and then reallocating them based on the number of prisoners held in prison in each PCT. We will be basing the allocations on Home Office prison population statistics, which we have also cross-checked with data we collect ourselves direct from prisons.

The allocation per prisoner is based on HCHS allocations for the 16-44 age group, minus the mental health component. Separate targeted allocations are being made as part of the Government's commitment to develop inreach services for prisoners.

We concluded that, given the profile of morbidity amongst prisoners, the overall numbers involved, and the fact that Prison Service resources in primary care are already significantly greater per capita than for the general population, as well as the decision not to 'claw back' existing funding for prisoners already in PCT baselines (see below), there has not been a strong case for further adjustments in arriving at per capita funding.

For your information, the list of prisoners per PCT is reproduced here. The list also shows the expected financial gain/loss (as a percentage of total allocations) for each PCT. If you notice any apparent serious errors please contact Julie Bishop on the number/email address below by <u>25 October 2002</u>. It should be noted that all of the data here is subject to finalisation before the allocations are announced. The adjustment to 2003/4 baseline is non-recurrent, and this will allow us to review allocations if necessary.

Existing Population Baselines

The ONS counts prisoners who have been in custody for more than 6 months as 'ordinarily resident' in the PCT where the prison is located, and allocations are made into the PCT baseline. However, this arrangement does not take account of those prisoners – over half - who receive sentences of less than 6 months, and does not fit with guidance laid down in 'Establishing District of Residence'. When deciding on the system of allocations, we concluded that it would be a fairer reflection of current practice not to adjust for existing ONS prisoner population estimates.

Summary

- Before 1 April 2003, current guidelines remain in force the prisoner's 'home' PCT remains responsible for NHS care.
- From 1 April 2003, new guidelines effective the PCT in which the prison is located will be responsible, except for secure mental health commissioning.
- The responsible commissioner for secure mental health treatment will <u>not</u> change

 this will remain the PCT in which the prisoner resided before entering prison.
- Funds will be levied from all PCTs as a flat percentage and then redistributed according to prisoner numbers per PCT. No adjustment will be made for prisoners already include in ONS population baselines.

• This process is separate from (although complementary to) the forthcoming transfer of Prison Service funding for health care to the Department of Health.

A guidance note will be issued in due course, but if you have any questions please contact Julie Bishop on 020 7972 3926 (email – <u>julie.bishop@doh.gsi.gov.uk</u>) or Simon Reeve on 020 7972 4369 (email – simon.reeve@doh.gsi.gov.uk).

ANNEX

CHANGES TO NHS FUNDING FOR PRISONERS: RESPONSIBLE COMMISSIONER'

Prisoners per PCT and proposed adjustments to allocations

PCT name	Average Number of Prisoners	Average number of court committals	Percentage change to allocation
ADUR PCT	428	109	0.02%
AIREDALE PCT	0	116	-0.05%
AMBER VALLEY PCT	0	4	-0.05%
ASHFIELD PCT	0	3	-0.05%
ASHFORD PCT	0	202	-0.05%
ASHTON PCT	448	296	0.00%
BARKING AND DAGENHAM PCT	0	131	-0.05%
BARNET PCT	0	217	-0.05%
BARNSLEY PCT	0	282	-0.05%
BASILDON PCT	0	285	-0.05%
BASSETLAW PCT	722	109	0.24%
BATH AND NORTH EAST SOMERSET PCT	0	110	-0.05%
BEBINGTON & WEST WIRRAL PCT	0	4	-0.05%
BEDFORD PCT	404	169	0.07%
BEDFORDSHIRE HEARTLANDS PCT	0	7	-0.05%
BEXHILL & ROTHER PCT	0	3	-0.05%
BEXLEY PCT	0	125	-0.05%
BILLERICAY, BRENTWOOD & WICKFORD PCT	0	4	-0.05%
BIRKENHEAD AND WALLASEY PCT	0	306	-0.05%
BLACKBURN WITH DARWEN PCT	0	336	-0.05%
BLACKPOOL PCT	0	361	-0.05%
BLACKWATER VALLEY AND HART PCT	0	153	-0.05%
BOLTON PCT	0	805	-0.05%
BOURNEMOUTH PCT	0	355	-0.05%
BRACKNELL FOREST PCT	0	15	-0.05%
BRADFORD CITY PCT	0	954	-0.05%
BRADFORD SOUTH & WEST PCT	0	5	-0.05%
BRENT PCT	0	381	-0.05%
BRIGHTON AND HOVE CITY PCT	463	339	0.02%
BRISTOL NORTH PCT	568	622	0.05%
BRISTOL SOUTH AND WEST	0	232	-0.05%
BROADLAND PCT	0	4	-0.05%

PCT name	Average Number of	Average number of	Percentage to
	Prisoners	committals	allocation
BROMLEY PCT	0	148	-0.05%
BROXTOWE & HUCKNALL PCT	0	5	-0.05%
BURNLEY PCT	0	354	-0.05%
BURNTWOOD PCT	310	7	0.04%
BURY PCT	0	37	-0.05%
CALDERDALE PCT	0	168	-0.05%
CAMBRIDGE CITY PCT	0	213	-0.05%
CAMDEN PCT	0	81	-0.05%
CANNOCK CHASE PCT	0	153	-0.05%
CANTERBURY AND COASTAL PCT	280	6	0.01%
CARLISLE AND DISTRICT PCT	0	231	-0.05%
CASTLE POINT AND ROCHFORD PCT	166	5	-0.01%
CENTRAL CHESHIRE PCT	0	253	-0.05%
CENTRAL CORNWALL PCT	0	207	-0.05%
CENTRAL DERBY PCT	0	271	-0.05%
CENTRAL LIVERPOOL PCT	0	1298	-0.05%
CENTRAL MANCHESTER	0	8	-0.05%
CENTRAL SUFFOLK PCT	0	3	-0.05%
CHARNWOOD AND NORTH WEST LEICESTERSHIRE PCT	0	114	-0.05%
CHELMSFORD PCT	449	122	0.11%
CHELTENHAM AND TEWKESBURY PCT	0	132	-0.05%
CHERWELL VALE PCT	0	78	-0.05%
CHESHIRE WEST PCT	0	365	-0.05%
CHESTERFIELD PCT	0	219	-0.05%
CHILTERN AND SOUTH BUCKS PCT	0	5	-0.05%
CHINGFORD PCT	0	257	-0.05%
CHORLEY AND SOUTH RIBBLE PCT	0	152	-0.05%
CITY AND HACKNEY PCT	0	407	-0.05%
COLCHESTER PCT	0	227	-0.05%
COTSWOLD AND VALE PCT	0	26	-0.05%
COVENTRY PCT	0	563	-0.05%
CRAVEN PCT	0	106	-0.05%
CRAWLEY PCT	0	4	-0.05%
CROYDON PCT	0	590	-0.05%
DACORUM PCT	719	5	0.179

PCT name	Average Number of Prisoners	Average number of committals	Percentage to change to allocation
DARLINGTON PCT	0	49	-0.05%
DARTFORD PCT	0	105	-0.05%
DAVENTRY AND SOUTH NORTHAMPTONSHIRE PCT	1629	20	0.77%
DERBYSHIRE DALES AND SOUTH DERBYSHIRE PCT	704	3	0.32%
DERWENTSIDE PCT	0	25	-0.05%
DONCASTER CENTRAL PCT	1100	511	0.35%
DONCASTER EAST PCT	1481	3	0.58%
DONCASTER WEST PCT	0	4	-0.05%
DUDLEY BEACON AND CASTLE PCT	0	184	-0.05%
DUDLEY SOUTH PCT	0	80	-0.05%
DURHAM AND CHESTER-LE- STREET PCT	1582	137	0.38%
DURHAM DALES PCT	411	24	0.12%
EALING PCT	0	378	-0.05%
EASINGTON PCT	0	192	-0.05%
EAST BIRMINGHAM PCT	0	10	-0.05%
EAST CAMBRIDGESHIRE AND FENLAND PCT	388	48	0.06%
EAST DEVON PCT	0	4	-0.05%
EAST ELMBRIDGE AND MID SURREY PCT	878	9	0.09%
EAST HAMPSHIRE PCT	0	7	-0.05%
EAST KENT COASTAL PCT	177	819	-0.02%
EAST LEEDS PCT	0	6	-0.05%
EAST LINCOLNSHIRE PCT	201	146	-0.02%
EAST STAFFORDSHIRE PCT	0	7	-0.05%
EAST SURREY PCT	0	96	-0.05%
EAST YORKSHIRE PCT	1385	98	0.35%
EASTBOURNE DOWNS PCT	0	116	-0.05%
EASTERN CHESHIRE PCT	413	116	0.04%
EASTERN HULL PCT	0	5	-0.05%
EASTERN LEICESTER PCT	0	909	-0.05%
EASTERN WAKEFIELD PCT	0	171	-0.05%
EASTLEIGH AND TEST VALLEY PCT	0	5	-0.05%
EDEN VALLEY PCT	0	13	-0.05%
ELLESMERE PORT AND NESTON PCT	0	3	-0.05%

PCT name	Average Number of Prisoners	Average number of committals	Percentage to change to allocation
ENFIELD PCT	0	13	-0.05%
EPPING FOREST PCT	0	4	-0.05%
EREWASH PCT	0	125	-0.05%
EXETER PCT	473	270	0.10%
FAREHAM AND GOSPORT PCT	49	6	-0.04%
FYLDE PCT	0	3	-0.05%
GATESHEAD PCT	0	252	-0.05%
GEDLING PCT	0	3	-0.05%
GREAT YARMOUTH PCT	0	99	-0.05%
GREATER DERBY PCT	0	416	-0.05%
GREENWICH PCT	819	704	0.07%
GUILDFORD AND WAVERLEY PCT	216	225	-0.01%
HALTON PCT	0	125	-0.05%
HAMBLETON AND RICHMONDSHIRE PCT	193	90	0.02%
HAMMERSMITH AND FULHAM PCT	1022	505	0.14%
HARINGEY PCT	0	710	-0.05%
HARLOW PCT	0	285	-0.05%
HARROW PCT	0	120	-0.05%
HARTLEPOOL PCT	0	134	-0.05%
HASTINGS AND ST LEONARDS PCT	0	137	-0.05%
HAVERING PCT	0	88	-0.05%
HEART OF BIRMINGHAM TEACHING PCT	833	1792	0.06%
HEREFORDSHIRE PCT	0	126	-0.05%
HERTSMERE PCT	0	3	-0.05%
HEYWOOD & MIDDLETON PCT	0	3	-0.05%
HIGH PEAK AND DALES PCT	0	46	-0.05%
HILLINGDON PCT	0	1461	-0.05%
HINCKLEY AND BOSWORTH PCT	0	88	-0.05%
HORSHAM AND CHANCTONBURY PCT	0	505	-0.05%
HOUNSLOW PCT	656	347	0.05%
HUDDERSFIELD CENTRAL PCT	0	220	-0.05%
HUNTINGDONSHIRE PCT	610	66	0.15%
HYNDBURN & RIBBLE PCT	0	4	-0.05%

PCT name	Average Number of Prisoners	Average number of committals	Percentage to change to allocation
IPSWICH PCT	0	300	-0.05%
ISLE OF WIGHT PCT	1379	95	0.32%
ISLINGTON PCT	1647	814	0.18%
KENNET AND NORTH WILTSHIRE PCT	321	136	0.02%
KENSINGTON AND CHELSEA PCT	0	32	-0.05%
KINGSTON PCT	170	325	-0.01%
KNOWSLEY PCT	0	139	-0.05%
LAMBETH PCT	731	14	0.03%
LANGBAURGH PCT	0	15	-0.05%
LEEDS NORTH EAST PCT	945	11	0.20%
LEEDS NORTH WEST PCT	0	6	-0.05%
LEEDS WEST PCT	1197	4	0.36%
LEICESTER CITY WEST PCT	329	5	0.04%
LEWISHAM PCT	0	11	-0.05%
LINCOLNSHIRE SOUTH WEST TEACHING PCT	0	95	-0.05%
LUTON PCT	0	564	-0.05%
MAIDSTONE WEALD PCT	477	406	0.04%
MALDON & SOUTH CHELMSFORD PCT	0	2	-0.05%
MANSFIELD DISTRICT PCT	0	306	-0.05%
MEDWAY PCT	334	236	0.01%
MELTON PCT	1239	28	0.37%
MENDIP PCT	165	26	0.02%
MID DEVON PCT	0	5	-0.05%
MIDDLESBROUGH PCT	0	937	-0.05%
MID-HAMPSHIRE PCT	564	161	0.10%
MID-SUSSEX PCT	0	430	-0.05%
MILTON KEYNES PCT	679	194	0.09%
MORECAMBE BAY PCT	717	348	0.04%
NEW FOREST PCT	0	6	-0.05%
NEWARK AND SHERWOOD PCT	499	57	0.13%
NEWBURY & COMMUNITY PCT	0	3	-0.05%
NEWCASTLE PCT	0	827	-0.05%
NEWCASTLE-UNDER-LYME PCT	0	4	-0.05%
NEWHAM PCT	0	356	-0.05%
N&E CORNWALL PCT	0	89	-0.05%

PCT name	Average Number of Prisoners	Average number of committals	Percentage change to allocation
NORTH BIRMINGHAM PCT	0	214	-0.05%
NORTH BRADFORD PCT	0	3	-0.05%
NORTH DEVON PCT	0	100	-0.05%
NORTH DORSET PCT	507	19	0.18%
NORTH EAST LINCOLNSHIRE PCT	0	305	-0.05%
NORTH EAST OXFORDSHIRE PCT	862	3	0.56%
NORTH EASTERN DERBYSHIRE PCT	0	6	-0.05%
NORTH HAMPSHIRE PCT	0	139	-0.05%
NORTH HERTFORDSHIRE AND STEVENAGE PCT	0	155	-0.05%
NORTH KIRKLEES PCT	0	205	-0.05%
NORTH LINCOLNSHIRE PCT	0	6	-0.05%
NORTH LIVERPOOL PCT	2097	5	0.61%
NORTH MANCHESTER PCT	1177	1883	0.19%
NORTH NORFOLK PCT	0	16	-0.05%
NORTH PETERBOROUGH PCT	0	382	-0.05%
NORTH SHEFFIELD PCT	0	5	-0.05%
NORTH SOMERSET PCT	0	101	-0.05%
NORTH STOKE PCT	0	120	-0.05%
NORTH SURREY PCT	0	86	-0.05%
NORTH TEES PCT	1108	6	0.20%
NORTH TYNESIDE PCT	0	208	-0.05%
NORTH WARWICKSHIRE PCT	0	91	-0.05%
NORTHAMPTON PCT	0	572	-0.05%
NORTHAMPTONSHIRE HEARTLANDS PCT	0	177	-0.05%
NORTHUMBERLAND CARE TRUST	1024	188	0.08%
NORWICH PCT	693	351	0.16%
NOTTINGHAM CITY PCT	496	1195	0.01%
OLDBURY AND SMETHWICK PCT	0	149	-0.05%
OLDHAM PCT	0	245	-0.05%
OXFORD CITY PCT	0	375	-0.05%
PLYMOUTH PCT	0	322	-0.05%
POOLE PCT	0	73	-0.05%
PORTSMOUTH CITY PCT	176	517	-0.01%
PRESTON PCT	2403	562	0.56%

PCT name	Average Number of Prisoners	Average number of committals	Percentage change to allocation
READING PCT	240	366	0.00%
REDBRIDGE PCT	0	182	-0.05%
REDDITCH AND BROMSGROVE PCT	1164	141	0.29%
RICHMOND AND TWICKENHAM PCT	0	54	-0.05%
ROCHDALE PCT	265	241	0.03%
ROTHERHAM PCT	0	269	-0.05%
ROWLEY, REGIS AND TIPTON PCT	0	3	-0.05%
ROYSTON,BUNTINGFORD & BISHOP'S STORTFORD	0	2	-0.05%
RUGBY PCT	0	3	-0.05%
RUSHCLIFFE PCT	270	4	0.05%
SALFORD PCT	846	289	0.07%
SCARBOROUGH PCT	0	150	-0.05%
SEDGEFIELD PCT	0	214	-0.05%
SELBY AND YORK PCT	130	334	-0.03%
SHEFFIELD SOUTH WEST PCT	0	5	-0.05%
SHEFFIELD WEST PCT	0	987	-0.05%
SHEPWAY PCT	0	4	-0.05%
SHROPSHIRE COUNTY PCT	832	234	0.08%
SLOUGH PCT	0	176	-0.05%
SOLIHULL PCT	0	279	-0.05%
SOMERSET COAST PCT	0	41	-0.05%
SOUTH & EAST DORSET PCT	0	6	-0.05%
SOUTH BIRMINGHAM PCT	0	14	-0.05%
SOUTH CAMBRIDGESHIRE PCT	0	3	-0.05%
SOUTH EAST HERTFORDSHIRE PCT	0	68	-0.05%
SOUTH EAST OXFORDSHIRE PCT	322	2	0.15%
SOUTH EAST SHEFFIELD PCT	0	7	-0.05%
SOUTH GLOUCESTERSHIRE PCT	1080	125	0.17%
SOUTH HAMS AND WEST DEVON PCT	591	4	0.18%
SOUTH HUDDERSFIELD PCT	0	3	-0.05%
SOUTH LEEDS PCT	0	1823	-0.05%

PCT name	Average Number of Prisoners	Average number of committals	Percentage change to allocatior
SOUTH LEICESTERSHIRE PCT	758	5	0.18%
SOUTH LIVERPOOL PCT	0	4	-0.05%
SOUTH MANCHESTER PCT	0	6	-0.05%
SOUTH PETERBOROUGH PCT	0	3	-0.05%
SOUTH SEFTON PCT	0	152	-0.05%
SOUTH SOMERSET PCT	0	50	-0.05%
SOUTH STOKE PCT	0	515	-0.05%
SOUTH TYNESIDE PCT	0	129	-0.05%
SOUTH WARWICKSHIRE PCT	0	353	-0.05%
SOUTH WEST DORSET PCT	1633	97	0.41%
SOUTH WEST KENT PCT	117	62	-0.02%
SOUTH WEST OXFORDSHIRE PCT	0	46	-0.05%
SOUTH WESTERN STAFFORDSHIRE PCT	1879	431	0.42%
SOUTH WILTSHIRE PCT	0	47	-0.05%
SOUTH WORCESTERSHIRE PCT	417	397	0.02%
SOUTHAMPTON CITY PCT	0	492	-0.05%
SOUTHEND ON SEA PCT	0	243	-0.05%
SOUTHERN NORFOLK PCT	621	7	0.09%
SOUTHPORT AND FORMBY PCT	0	68	-0.05%
SOUTHWARK PCT	0	1570	-0.05%
ST ALBANS AND HARPENDEN PCT	0	248	-0.05%
ST HELENS PCT	0	166	-0.05%
STAFFORDSHIRE MOORLANDS PCT	118	4	0.00%
STOCKPORT PCT	0	227	-0.05%
SUFFOLK COASTAL PCT	343	3	0.10%
SUFFOLK WEST PCT	833	113	0.12%
SUNDERLAND TEACHING PCT	0	325	-0.05%
SUSSEX DOWNS AND WEALD PCT	0	237	-0.05%
SUTTON AND MERTON PCT	0	244	-0.05%
SWALE PCT	2013	88	0.86%
SWINDON PCT	0	214	-0.05%
TAMESIDE AND GLOSSOP PCT	0	233	-0.05%

	Average Number of Prisoners	Average number of committals	Percentag change t allocatio
TAUNTON DEANE PCT	0	116	-0.059
TEIGNBRIDGE PCT	587	4	0.179
TELFORD AND WREKIN PCT	0	197	-0.059
TENDRING PCT	0	5	-0.059
THURROCK PCT	0	5	-0.059
TORBAY PCT	0	37	-0.059
TOWER HAMLETS PCT	0	672	-0.059
TRAFFORD NORTH PCT	0	4	-0.059
TRAFFORD SOUTH PCT	0	204	-0.059
UTTLESFORD PCT	0	2	-0.059
VALE OF AYLESBURY PCT	797	184	0.159
WAKEFIELD WEST PCT	909	156	0.209
WALSALL PCT	0	283	-0.059
WALTHAMSTOW PCT	0	206	-0.059
WANDSWORTH PCT	1347	406	0.129
WARRINGTON PCT	1039	301	0.179
WATFORD AND THREE RIVERS	0	195	-0.059
PCT			
WAVENEY PCT	414	5	0.089
WEDNESBURY AND WEST BROMWICH PCT	0	157	-0.059
WELWYN HATFIELD PCT	0	3	-0.059
WEST CUMBRIA PCT	536	85	0.109
WEST GLOUCESTERSHIRE PCT	299	258	0.019
WEST HULL PCT	0	639	-0.059
WEST LANCASHIRE PCT	0	44	-0.059
WEST LINCOLNSHIRE PCT	696	330	0.099
WEST NORFOLK PCT	0	145	-0.059
WEST OF CORNWALL PCT	0	6	-0.059
WEST WILTSHIRE PCT	0	4	-0.059
WESTERN SUSSEX PCT	0	177	-0.059
WESTMINSTER PCT	0	1171	-0.059
WINDSOR PCT	0	12	-0.059
WITHAM, BRAINTREE & HALSTEAD PCG ²	0	4	-0.059
WOKING PCT	363	92	0.039
WOKINGHAM PCT	0	4	-0.059
WOLVERHAMPTON CITY PCT	0	642	-0.059
WYCOMBE PCT	0	110	-0.059
WYRE FOREST PCT	0	82	-0.059
WYRE PCT	0	54	-0.059

PCT name	Average Number of Prisoners	number of	change to
YORKSHIRE WOLDS AND COAST PCT	573	57	0.11%